EIA IN THE PHILIPPINES: A COMPARATIVE ANALYSIS WITH A FOCUS ON THE ROLE OF DONOR AGENCIES

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Anthea A Velasco

Table of Contents

| Table of Contents | i |
|---|------|
| List of Tables | v |
| List of Figures | vii |
| List of Boxes | vii |
| ACRONYMS | ix |
| ACKNOWLEDGMENT | xi |
| ABSTRACT | xiii |
| 1 INTRODUCTION | 1 |
| 1.1 AN OVERVIEW OF ENVIRONMENTAL IMPACT ASSESSMENT | 1 |
| 1.2 EIA IN THE PHILIPPINES | 2 |
| 1.3 EIA IN SOUTHEAST ASIA | 3 |
| 1.4 EIA FROM THE DONOR AGENCIES' PERSPECTIVE | 3 |
| 1.5 OBJECTIVES OF THE STUDY | 4 |
| 2 THE PHILIPPINE ENVIRONMENTAL IMPACT STATEMENT (EIS) SYSTE | M |
| DURING THE LAST DECADE | 7 |
| 2.1 INTRODUCTION | 7 |
| 2.2 ENVIRONMENTAL POLICIES IN THE PHILIPPINES | |
| 2.2.1 The Philippine EIS System | 8 |
| 2.3 IMPLEMENTATION OF THE EIS SYSTEM | 13 |
| 2.3.1 The Phases of EIA Implementation | 13 |
| 2.3.2 An Assessment of Implementation | 14 |
| 2.3.3 Flaws in the Implementation | 19 |
| 2.3.4 Inter-Agency Coordination | 20 |
| 2.3.5 Decentralisation of EIA to the Local Government Units | 21 |
| 2.3.6 Environmental Guarantee Fund and Financial Responsibility | 22 |
| 2.3.7 Social Acceptability | 23 |
| 2.4 THE REVISED IMPLEMENTING RULES AND REGULATIONS | |
| 2.4.1 Scope of the EIS System | 24 |
| 2.4.2 EIA Review Process | 25 |
| 2.4.3 Scoping Process | 25 |
| 2.4.4 Environmental Risk Assessment | 27 |
| 2.4.5 Public Participation and Social Acceptability | |
| 2.4.6 Accreditation of EIA Preparers | |
| 2.4.7 Project Monitoring and Financial Responsibility | |
| 2.5 SUMMARY OF PERFORMANCE OF THE PHILIPPINE EIS SYSTEM | 33 |

| | 2.6 | CO | NCLUSIONS | 39 |
|---|----------|-------|--|-------|
| 3 | E | NVII | RONMENTAL IMPACT ASSESSMENT IN SOUTHEAST ASIA | 41 |
| | 3.1 | INT | RODUCTION | 41 |
| | 3.2 | SOU | JTH EAST ASIA AT A GLANCE | 42 |
| | 3. | 2.1 | The Association of South East Asian Nation (ASEAN) | 42 |
| | 3. | 2.2 | Economy and the Environment | |
| | 3.3 | GE | NERAL OVERVIEW OF EIA IN SOUTHEAST ASIA | 44 |
| | 3.4 | EIA | IN SELECTED ASIAN STATES | 46 |
| | 3. | .4.1 | The AMDAL of Indonesia | 47 |
| | 3. | .4.2 | Environmental Impact Assessment in Malaysia | 48 |
| | 3 | .4.3 | Environmental Impact Assessment in Thailand | 50 |
| | 3.5 | CO | MPARATIVE ANALYSIS OF THE EIA SYSTEMS | 55 |
| | 3.6 | DO | NOR AGENCIES AND ENVIRONMENTAL PROTECTION AND | |
| | MA | NAC | EMENT IN ASIA | 58 |
| | 3 | .6.1 | Investment and the Environment | 58 |
| | 3 | .6.2 | EIA Capacity Strengthening in Asia | 59 |
| | 3 | .6.3 | Japan-ASEAN Ties and the Environment | 61 |
| | 3.7 | CO | NCLUSIONS | 63 |
| 4 | E | NVI | RONMENTAL IMPACT ASSESSMENT: THE DONOR AGENCIES' | |
| P | ERSI | PEC7 | TIVE | 65 |
| | 4.1 | INT | RODUCTION | 65 |
| | 4 | .1.1 | Aid as an Instrument to Address Environmental Concerns | 65 |
| | 4 | .1.2 | Donor Agencies and Environmental Protection in Recipient Countries | 68 |
| | 4.2 | EN | VIRONMENTAL IMPACT ASSESSMENT: THE DONOR AGENCIES' | |
| | PEF | RSPE | CTIVE | 70 |
| | 4 | .2.1 | Japan and the Environment | 72 |
| | 4 | .2.2 | The Overseas Economic Co-operation Fund (OECF) and Japan International | |
| | C | coope | ration Agency (JICA) | 73 |
| | 4 | .2.3 | The World Bank and the Asian Development Bank | 74 |
| | 4.3 | FA | CTORS THAT MOTIVATE DONOR AGENCIES IN SETTING UP EIA | |
| | GU | IDEI | INES | 80 |
| | 4.4 | IMI | PLICATIONS FOR RECEIVING COUNTRY'S ENVIRONMENTAL POLICIE | ES 81 |
| | 4.5 | "CI | EAN UP YOUR OWN MESS" | 82 |
| | 4.6 | CO | NCLUSIONS | 84 |
| 5 | Γ | ONO | OR AGENCIES AND THE PHILIPPINE EIS SYSTEM | 87 |
| | 5.1 | INT | RODUCTION | 87 |
| | 5 | .1.1 | The Filipino Environmentalism | 88 |

| 5.1.2 | Economy, Politics and the Environment | 89 |
|----------|---|---------|
| 5.1.3 | Donor Agencies and the "Greening" of the Philippines | 90 |
| 5.2 TH | E DONOR AGENCIES IN THE PHILIPPINES | 91 |
| 5.2.1 | The Japanese-Filipino Tandem | 92 |
| 5.2.2 | The World Bank and the Philippines | 94 |
| 5.2.3 | The Asian Development Bank and the Philippines | 96 |
| 5.3 EN | VIRONMENTAL MANAGEMENT IN THE PHILIPPINES AND THE | |
| INFLUE | ENCES OF DONOR AGENCIES | 98 |
| 5.4 PU | BLIC PARTICIPATION IN THE PHILIPPINE EIS SYSTEM AND THE | ROLE OF |
| DONOR | R AGENCIES | 102 |
| 5.5 CO | NCLUSIONS | 103 |
| 6 SYN | THESIS AND RECOMMENDATIONS | 105 |
| 6.1 MA | JOR FINDINGS | 105 |
| 6.1.1 | The Philippine EIS System | 105 |
| 6.1.2 | Environmental Impact Assessment in Southeast Asia | 107 |
| 6.1.3 | Donor Agencies' EIA Activities | 108 |
| 6.1.4 | Donor Agencies and the Philippine EIS System | 110 |
| 6.2 RE | COMMENDATIONS AND POLICY IMPLICATIONS | 111 |
| BIBLIOGI | RAPHY | 115 |
| APPENDI | CES | 129 |

List of Tables

| Table 2.1 Legal and Regulatory Framework of the Philippine EIS System | 11 |
|---|----|
| Table 2.2 Number of ECC Applications and Granted ECCs, 1990-1995 | 15 |
| Table 2.3 Environmental Documents (EISs and PDs) by type of projects, 1990-1995 | 16 |
| Table 2.4 Budget Allocated to Environmental Management, 1990-1995 | 18 |
| Table 2.5 Ranking of Agencies by Budgetary Appropriations, 1990-1996 | 19 |
| Table 2.6 Investment Coordinating Committee Project Approval, 1990-1996 | 21 |
| Table 2.7 Performance of the Philippine EIS System | 36 |
| Table 3.1 Population in Asia | |
| Table 3.2 EIA Legislation in Selected Asian Countries | 45 |
| Table 3.3 Comparison of Performance of EIA Systems in Southeast Asia | 57 |
| Table 3.4 Comparison of Performance of EIA Systems | 58 |
| Table 3.5 Donor EIA-Strengthening Activities in Asia | 60 |
| Table 3.6 Geographical Distribution of Japan's ODA Loans, FY 1995 | 61 |
| Table 3.7 Japan's ODA Loan Commitment to Southeast Asian Countries, FY 1995 | 62 |
| Table 4.1 Top Ten Recipients of Development Assistance, 1990-1994 | 67 |
| Table 4.2 Top Ten Donors of Development Assistance, 1995 | 68 |
| Table 4.3 Project Level EIA Legislation among Major Aid Donors | 70 |
| Table 4.4 EIA Legislation among Major Bilateral and Multilateral Aid Organisations | 71 |
| Table 4.5 Integration of Environmental Consideration at Different Planning Levels | 79 |
| Table 5.1 Cumulative Development Assistance in the Philippines by Funding Source | 92 |
| Table 5.2 OECF's Projects in the Philippines by Sectoral Distribution (as of March1996) | 93 |
| Table 5.3 World Bank's Sectoral Lending to the Philippines, FY 1997 | 95 |
| Table 5.4 Philippines Cumulative ADB Lending (as of December 1996) | 97 |
| Table 5.5 List of on-going Foreign-assisted projects in the Philippines (as of 1997) | 99 |

List of Figures

| Figure 2.1 Overview of the Philippine EIS System | 10 |
|---|----|
| Figure 2.2 EIS Review Process. | 26 |
| Figure 2.3 The Scoping Process | 28 |
| Figure 3.1 EIA (AMDAL) Process Structure for Projects in Indonesia | 49 |
| Figure 3.2 Environmental Impact Assessment Procedures in Malaysia | 51 |
| Figure 3.3 EIA Procedural Flow for Private Projects in Thailand | 53 |
| Figure 3.4 EIA Procedural Flow for Government and State Enterprises' | 54 |
| Figure 4.1 Flow of Environmental Consideration in Project Cycle | 75 |
| Figure 4.2 The World Bank's Environmental Assessment and the Project Cycle | 77 |
| Figure 4.3 ADB's Environmental Assessment and the Project Cycle | 78 |
| List of Boxes | |
| Box 2.1 Objectives of the Scoping Process | 27 |
| Box 2.2 Factors in Determining Social Acceptability of a Project Under the Philippine EIS | |
| System | 29 |
| Box 2.3 Some Lessons Learned from Public Participation in EIA | 31 |
| Box 3.1 Objectives of ASEAN | 42 |
| Box 3.2 Environmental priorities in selected East Asian countries | 46 |
| Box 4.1 World Bank's Strategy for Environmental Protection and Enhancement | 69 |
| Box 4.2 Strategic Development Objectives of the Asian Development Bank for DMCs | 79 |

ACRONYMS

ADB Asian Development Bank

AMDAL Environmental Impact Analysis Process (Analisis Mengenai Dampak

Lingkungan)

ASEAN Association of Southeast Asian Nations

AusAID Australian Agency for International Development

BAPEDAL Indonesia's Environmental Impact Management Agency (Badan

Pengendalian Dampak Lingkungan)

CIDA Canadian International Development Agency

DANIDA Danish International Development Agency

DAO Department Administrative Order

DENR Department of Environment and Natural Resources

DMCs Development Member Countries

DOE Department of Environment (Malaysia)

ECAs Environmentally Critical Areas

ECC Environmental Compliance Certificate

ECPs Environmentally Critical Projects

ECU European Community Union

EEC European Economic Community

EGF Environmental Guarantee Fund

EIA Environmental Impact Assessment

EIARC EIA Review Committee

EIS Environmental Impact Statement

EISS Environmental Impact Statement System

EMB Environmental Management Bureau

EMF Environmental Management Funds

ERA Environmental Risk Assessment

ICC Investment Coordinating Committee

IEE Initial Environmental Examination

IRR Implementing Rules and Regulations

LGU Local Government Unit

MMT Multi-partite Monitoring Team

MOA Memorandum of Agreement

NEB National Environmental Board (Thailand)

NEPA National Environmental Protection Act

NEPC National Environmental Protection Council

NGA National Government Agency

NPCC National Pollution Control Commission
OECF Overseas Economic Cooperation Fund

ONEB Office of National Environmental Board (Thailand)

PD Presidential Decree

SIDA Swedish International Development Agency

UNCED United Nations Conference on Environment and Development

UNEP United Nations Environment Programme

USAID United States Agency for International Development

WB The World Bank

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ABSTRACT

This study documents and analyses the implementation of environmental impact assessment in the Philippines, comparing it with other Southeast Asian countries' EIA procedures with emphasis on the role of donor agencies. It concludes that the Philippine EIS system, in spite of some shortcomings, performed satisfactorily though implementation and enforcement has a lot of room for improvement.

The Philippines has one of the most comprehensive EIA laws and policies in Southeast Asia. The Philippine Environmental Impact Statement (EIS) System has undergone four phases of implementation as evidence that there is a continuous effort in improving its application. Originally conceived as a regulatory tool, the EIS system has slowly moved to being a management tool to aid decision makers in selecting the best alternative after examining the trade offs between social needs, environmental concerns and economic and financial viability of a project or activity. Recent reforms in the EIA implementing rules and regulations are expected to further enhance the administration and overall utility of EIA in the Philippines.

The Philippine EIS System is well advanced in comparison with Southeast Asia and some Western EIA systems. It has strong legal and regulatory frameworks and guidelines and procedures for its implementation are well set up. Through time, there have been amendments such as the social acceptability concept to enhance public participation, specific guidelines for scoping and the requirement of Environmental Guarantee and Monitoring Funds for compliance monitoring, which aimed at improving EIA implementation. However, compliance and enforcement are still insufficient due to the inherent problem of lack of financial and human resources and political support.

Donor agencies have been influential in the formulation and improvement in EIA implementation in the Philippines. The initial environmental policy in the Philippines that was formulated with the assistance from the US government became the foundation of the preceding environmental laws and policies. The Philippines has obtained a fair amount of EIA technical assistance from bilateral and multilateral donors to support institutional capacity building and to train EIA implementors, project proponents and non-government organisations and to build and upgrade environmental management facilities and equipment. Donors have little influence in the actual conduct of EIA in the Philippines. The Philippine EIS system has the same requirements and procedures from local and foreign-funded projects and all project proponents are required to comply.